

The Study of Existing Problems and Countermeasures to the Public Participation in Land Consolidation

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Abstract. The public participation is the important guarantee to improve the rational planning and effective implementation of land consolidation and is also the necessity of the land consolidation. Through analyzing the existing problems of public participation in land consolidation, such as the system is not sound and perfect, the subject is not clear, public enthusiasm are not high and so on, this paper puts forward the corresponding improvement countermeasures. In the end, research shows, the public participation in land consolidation is necessary, which can not only maintain the lawful rights and interests of the public, but also can strongly support and guarantee the realization of the land consolidation.

Keywords: public participation, land consolidation, problem, countermeasure

1. Introduction

The land, which is the limited natural resource, is the human survival and development material basis and conditions. With the rapid development of social economy, various constructions develop by leaps and bounds, which not only lead to unreasonable use of lots of the land resources, but also causes a large number of cultivated land losses. Therefore, in order to increase the area of cultivated land, it is particularly important to improve land use efficiency.

Land consolidation, is the inevitable choice for the Chinese government to solve the increasingly tense contradiction between human beings and land, and is also the important means to realize the dynamic balance of the total amount of cultivated land, to improve overall agricultural production capacity, to increase the income of farmers and promote rural economic development. Public participation in land consolidation is to fully mobilize the enthusiasm and initiative of all stakeholders who are in the project area, and then go down to the land consolidation to optimize land use with reasonable set, maintain the vested interests of various stakeholders, achieve the sustainable management of land using, so, to ensure social, economic, and environmental development process. The public participation and giving comments can make up for the deficiencies of simple techniques study in the project operation, can make the feasibility study more perfect, project design more scientific and measures more effective. Once the project implementation, due to the public, especially the local people directly involved in, which can make the project more smoothly with less time and investment. However, the present land consolidation mainly depends on the government action, while public participation is less. Moreover, public participation in land consolidation exists many problems; therefore a lot of land consolidation projects haven't achieved the expected effect.

2. The Existing Problems of Public Participation in the Land Consolidation

The current state investing in land consolidation project is by the top-down operation mode, namely, If local land management department thinks there are feasible consolidation areas, they will submit feasibility report of land consolidation to the Ministry of Land and Resources and Department of Land and

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Resources, applying for national and provincial investment project. Through the examination and approval, the project will be put into designing and planning. After this phase, state and province will invest implement and consolidation. The whole process is basically complete government behavior. From most of the land consolidation and rehabilitation project operation process, it is easy to see that public participation mechanism is not sound with many problems needed to be solved urgently.

2.1. Public participation system is not perfect

The public participation in land consolidation project must have a perfect system support, so that they can play a part in the whole process of it. As the public participation system is not perfect or lacking, it leads to the limitations in time, content, way, and the situations of later participation, the passive participation and limited participation. Public participation is a part of land consolidation project, but with no concrete frame system. They appear in a certain time or intermittently, which cannot guarantee the public participation in the continuous operation.

2.2. Public participation institution is not sound

So far, our country has no special laws to regulate land consolidation implementation operation, as for public participation in the land consolidation of the legislation is blank. The public participation in land consolidation has not yet become concrete and institutionalization. There are no established legal status of the legislation, such as public hearing system, the system of public and so on, and no legislative ways ruling public participation in the corresponding program, which making public participation with right dominance, but cannot coordinate the relationship between rights and interests. System have mandatory, it can make planning towards the rational direction of development, can merge the public participation in the land consolidation of the project together, and meanwhile, can make participants aware that public participation are a kind of obligation, and a kind of rights and interests.

2.3. The main part of public participation is unclear

The content of the public participation is diversification, which existing the big difference between participant and content in each planning steps, as public participation in content and potential contribution is different in different planning steps. In the choice of the project stage, the government is the main part of public participation. According to the regional economic development of society and the needs of the general land use planning, the government puts forward the reasonable and effective suggestions. While, in the project plan layout, engineering design, construction management, benefit evaluation stage, farmers will become the main part of the public participation. As the rural farmers are the largest insider and the largest beneficiary of the project. For a time, the land consolidation project has always been the leading actions of the government. The government will runs throughout the whole process of the design, but ignoring the public will, confusing the public participation in the main position.

2.4. The lack of initiative and enthusiasm of public participation

Due to the influence of Chinese traditional ideology, the lack of initiative and enthusiasm of public participation, one reason is that the public think land consolidation is the job of the government. How the government investment and how to plan, have nothing to do with themselves. The other reason is that the government officials think one-sidedly that the fund of land consolidation is by ranking transfer. They will regard accounting to superior, being responsible for superior and pursuing the "performance" as the first factor in the land consolidation planning and construction period. Therefore, to make the public really involved in the land consolidation, it still needs to the transformation of ideas and participation mechanism innovation.

2.5. The lack of related organizations of public participation in Land consolidation

The subject of public participation exists different groups, and they have different interests and needs in values, so for a long time, it has been limited personal participation in land consolidation, but not the formation of some organizations. This weak public participation is difficult to play a substantive role. Project design can not satisfy everyone's requirements, but only tend to the composition of the majority of people who have the same needs and desires of interest groups. Currently, there are some "Government

Organizations" and Civil Society" of public participation, but for now, have great difficulties to establish non-governmental organizations, so ,there are less specific organizations.

In a word, in our country, the establishment and implementation of public participation system in the land consolidation is still at the beginning. There are a lot of shortages in the actual control process, such as public participation in the object and the range is not very clear. In the process of implementing there are also a lot of problems to be solved. The urgent work of the land consolidation is that from the close to the open, from simple act of government to the interaction and cooperation between the government and the public, so as to establish a kind of open land consolidation mechanism of public participation.

3. The Public Participation in Land Consolidation Countermeasures and Suggestions

Currently, although the public as the main body of the land consolidation to participate in the work of it, but the public participation in land consolidation still exists various problems. If we want to make the public in the true sense of the work, the public participation in the land consolidation mechanism needs to further perfect.

3.1. Build public full participation in the land consolidation mechanism

Build sound public full participation in the land consolidation mechanism and take different ways to let the public participate in the whole process. Land consolidation project approval phase, Land and Resources Administrative Department should put forward some suggestions to villages which are suit to carry out land consolidation. Then village committees fully consult public opinion, which will be put forward to apply for project approval to Land and Resources Administrative Department after comprehensive study. During planning design phase, through visiting farmers, holding a public forum ways to know the weak link of local agricultural infrastructure and the public concern. Ask for their opinions and suggestions, on the basis of which, then draw up and make a plan, so as to get continuous improvement. During implementation phase, Public project planning scheme, the implementation schedule and funds use etc to farmers so that they can supervise the construction quality and use of funds, etc. During completion acceptance stage, attract local public to participate, stand in the running farmers and users' view to accept and evaluate. During later operation stage, farmers cultivate land; use various new facilities, and meanwhile to maintain, manage them, in order to prolong the land consolidation follow-up benefits.

3.2. Perfect public participation in the land consolidation system

Along with the process of democracy and the legal system quickening in our country, public participation should ascend to the stage of legal protection. We should formulate special regulations of the land consolidation to make public participation in legalization and institutionalization. Only giving the public participation in land consolidation project of the legal status, the public can be achieved for the participation of public affairs. Public participation channels, methods, contents, procedures are explicitly stipulated based on laws. Meanwhile, establish the public hearing system, and public system, etc. to make sure public participation into practice. Institution building is the guarantee of organizing and implementing public participation in land consolidation. We have to continue to promote specific system establishment, such as the establishment of a fair and transparent, clean and efficient administration management system, perfecting the expert advisory system and public information feedback system, etc.

3.3. Enhance the propaganda to let the public have a comprehensive understanding about the importance of the land consolidation

Currently, land is roughly used and cultivated land is occupied, which not only endanger national food security but also bring the serious influence to national economy. Land consolidation can not only increase the area of cultivated land, raise the utilization rate of land, and ensure the sustainable land use. At the meanwhile it can improve the rural living environment and peasants' quality of life. Further broaden publicity approaches, and increase the propaganda to let the public fully understand the importance of the land consolidation. Besides through the village cadres, television, radio, newspapers, etc, those various media for publicity Propaganda, we can also through "send the technology to county" as important channels

to make national policy public, to bring the wealth information to farmers, to send land consolidation books from Land and Resources Administrative Department and relevant scientific research universities to the public, and to hold lectures for publicity Propaganda.

3.4. Strengthen public participation in the building of organizations

Some more developed Land consolidation countries and regions, have set up corresponding organizations or institutions of public participation in land consolidation. Such as the Federation of German participants, the land consolidation committee of Netherlands, the cooperative organizations or cooperative organizations of Japanese Federation, rezoning of agricultural land of China's Taiwan Province, are the national association of public participation in the land consolidation. Therefore, we should vigorously strengthen the organization or institution-building of public participation in land consolidation, which is not only to improve the effective way of public participation in land consolidation continuously, but also is the ability to improve public participation in an effective way and also is to ensure the effective interests of all stakeholders.

3.5. Increase the incentive and constraint in public participation

It is only to establish the incentive mechanism in public participation to achieve the goals which is to improve the level of public participation, and expand the scope of public participation. First, as an indicator of year-end appraisal, establish the management of incentives, and implement material and spiritual rewards to the Land Management Sector. Second, establish the interests Mechanism in public participation incentives, so give representatives to the life and travel subsidies, and business organization give the enterprise Honor. Again, encourage part local people of contracted land remediation projects, so to promote local economic development, place the jobs, raise public awareness of land remediation of attention, and actively participate in land remediation in the past. Government's involvement has duality, that the public interest of the government and their own interests, therefore, supervision government intervention, and administrative capacity constraints, to ensure the seriousness of planning and control.

4. Conclusion

Public participation is the key link to put into land consolidation effect, which is also the important guarantee to realize sustainable social and economic development and the sustainable utilization of land resources. Only based on public participation in land consolidation, can properly reflect the objective reality on the project area. Besides, the public participation in land consolidation can enhance the standardization, transparency, fairness, universality, and prospective of the land consolidation, which can make the land consolidation plan design content can widely accepted and concrete implementation, and can guarantee public practical profits. Therefore, public participation in the land consolidation is very necessary, which is the powerful tool to protect public interest and the strong support and guarantee to realize the goal of land consolidation.

5. References

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